## An introduction to the Made-In-BC "Community Benefits Agreement"

October 2018











# WELCOME Chris Atchison President, BCCA



This presentation was shared during September 2018 "Town Hall" meetings attended by members of each of BC's four Regional Construction Associations. The contractors who attended represented all labour affiliations in proportions reflective of industry composition. They gathered to discuss the significance of the CBA and its potential impacts on industry.

The companies who participated in the Town Halls are widely recognized as key influencers in BC's industrial, commercial, and institutional construction industry. Their voices help shape industry opinion and action on many critical issues. In-room polling results and comments are shared in the final section.



# Agenda

- Definition of a Community Benefits Agreement (CBA)
- Unique aspects of BC's CBA
- Audience Discussion and Polling Results
- Closing Remarks



### What is a Community Benefit Agreement?

Social requirement attached to a public project at tendering:

- Local jobs
- Equity Seeking Groups
- Training & Apprenticeship
- Public space improvement
- Community defined



# The BC CBA

The most controversial aspect:

# Workers must be BC Building Trades members to work on public infrastructure projects.

We were already concerned about the normalization of the typical CBA, as unfairly singling out construction to always "do more".

But this surprise made-in-BC twist on the CBA raises many even more serious concerns. Unions play a significant role in our industry but according to BCCA policy labour affiliation is not something that a democratic government should ever mandate.

This amounts to conscription of the construction workforce to a preferred union, and represents an ideological gateway to a major power shift in our industry.



# The Premier's Impact Assessment:



August 24, 2018

Mr. Chris Atchison, President BC Construction Association 401 – 655 Tyee Road Victoria, BC V9A 6X5 Sent via email: <u>chris.atchison@bccassn.com</u>

Dear Mr. Atchison,

Thank you for your correspondence earlier this month and your invitation to attend a roundtable discussion on Community Benefit Agreements. I understand that invitation was extended to several government members and I'm responding on their behalf.

The construction industry is a vital element of the provincial economy and members should be proud of their work and all a be source. The sense is elso const of the important steps taken a first our community Benefit Agreements. The projects we build under the community benefit Agreement will create good jobs for local workers, support local buinnesse, train apprentices to address BC's skilled worker shortage, and ensure infrastructure projects are elivered on time and on budget

Unfortunately, we are numble to attend use events sciences on heightender due to prior commitments. However, we look forward to engaging with the B.C. Construction Association and its members grading Community Benefits and we hope to be able to do so in a formal setting with you later this year. I have directed my staff to make the necessary arrangements and they will be in tooch with you to determine timing.

We sincerely look forward to further discussions with you on this important issue

Yours truly, John Horgan Premier	Hagan	_	
Office of the Premier	Web Site: www.gov.bc.ca	Mailing Address: PO Ect 9041 Stn Prov Govt Victoria EC VSW 9E1	Location: Parliament Building Victoria

Premier Horgan says the CBAs goals are:

- "Good jobs for local workers"
- 2. "Support local businesses"
- 3. "Train apprentices to address BC's skilled worker shortage"
- 4. "Ensure infrastructure projects are on time and on budget"



# BCCA agrees: These are great goals.

Industry already strives to hire local, support training, and meet project budgets and timelines. It's called running a successful business.

The designated union requirement does not serve these goals.



# **Concerns about the CBA are:**

- 1. Contravenes Constitutional Right to Freedom of Assembly
- 2. Amounts to onerous conditions in tendering
- 3. Undermines and burdens all construction employers
- 4. Contrary to a free market economy
- 5. It will expand to all public sector projects: schools, hospitals, etc.
- 6. There is a big disconnect between the goals and the means



# There was inadequate industry consultation prior to the announcement.

#### A CBA should not be a Project Labour Agreement.

#### All contractors will be affected regardless of labour affiliation: schools and hospitals and other public projects will be included.



# **Pattullo Bridge Petition**

BCCA is one of many signatories to this petition filed in the BC Supreme Court, which challenges the CBA on two grounds:

- 1) Breaches workers rights to Freedom of Expression and Association
- 2) The CBA objectives don't justify the infringement of rights





### **CBA Executive Overview**



# **Three Main Parties to the CBA**

The Employer BC Infrastructure Benefits Inc. (BCIBI)

- Crown Corporation
- Hires, promotes, disciplines
- Manages payroll & benefits
- Retains all legal rights of an employer

The Council Allied Infrastructure & Related Construction Council of BC (AIRCC)

- BCBTU
- All union members are bound
- Receives dues, contributions

# *The Employees* All workers hired to perform construction work.



# **Administration and Payroll Structure**



# **Union Salary, Benefits and Dues**

All workers are unionized at 30 days

BCIBI manages payroll and benefits

BCIBI remits dues and \$0.32/hour to AIRCC and other funds

Annual raises of 2% guaranteed for six years

Union rules: hours, meals, shifts, weather, call-ins, standby, vacations, holidays, benefits, flex work week...



# **Priority Hiring: 9 Layers**





# **IMPACT DISCUSSION**

After the in-depth discussion about details of the CBA, attendees shared their opinions as industry leaders and influencers.





# **IMPACT DISCUSSION**

The discussion fell into four categories:

- 1. Workforce composition
- 2. Financial and economic challenges
- 3. Free market vs. monopoly
- 4. Procurement challenges



# **1. Workforce Impact - Discussion**

How might the BC CBA impact workforce development and composition?

#### Examples:

- Competition for new workers
- Retention of existing workers
- Workforce management (administration and planning)
- Productivity
- Investment in growth
- Salaries and Benefits (budgeting)



# 1. Workforce Impact – Polling\*

- 93% disagree with Premier Horgan that the union requirements will *lead to more good jobs for local workers* (3% agree)
- 92% disagree with Premier Horgan that the union requirements will *increase apprenticeship rates* (5% agree)
- 100% disagree with Premier Horgan that the union requirements will *improve access for local businesses* (88% disagree strongly)



\*live polling was conducted during the Town Hall discussions

# **1. Workforce Impact - Comments**

#### Town Hall In-Room Comments from Contractors

"The amount of work it takes to get an apprentice through a four year program the mentorship, the nurturing — there's no way government can do that."

"Many contractors are paying more than union. Will they now be required to pay workers less? On top of their pay cheque getting eaten up by union dues?"



"I'm flabbergasted that the government doesn't understand the basics of how our workforce works." "Why would I risk the productivity of my team? They're happy to come to work and like what they do. We focus on a good culture – the CBA will take that apart and break what we've strived so hard to build."

"The goals are what employers do every day. We're all investing in our employees, our resources, everything that's being said. The only difference is whose finger is in which pot."

> "Let them build the schools and hospitals with day labour. I don't understand why any contractor in his right mind would do this."

# **2. Financial Impact - Discussion** What are the possible financial impacts to employers, workers, projects, and the BC economy?

The government says the CBA will keep projects on budget and only result in a 7% cost increase, which they say is already budgeted.

What are the other financial outcomes that need to be taken into account?



# **2. Financial Impact – Polling** Town Hall In-Room *Survey Says...*

- 94% said the negative financial impacts of the CBA on *project costs* will be *extremely significant* (6% said somewhat significant)
- 93% said the negative financial impacts of the CBA on *contractor's costs* will be *extremely significant* (7% said somewhat significant)
- 75% said the negative financial impacts of the CBA on *worker's costs* will be *extremely significant* (25% said somewhat significant)

96% <u>strongly disagreed with the government's claim that the CBA will</u> ensure infrastructure projects are on budget



# **2. Financial Impact- Comments**

#### Town Hall In-Room Comments from Contractors

*"We're missing the poll choice for "incredulous"".* 

"How does that keep it on budget? They already can't keep their projects on budget. And just think of the cost to run the new Crown. Millions!"

> "The additional administrative costs alone are enough to keep me from doing this."

"The engineers don't have the staff to do the right drawings: that's why all the projects are over budget. Engineering is painful: this CBA is irrelevant to cost savings."

"I'm a union shop and I can't get any union contractors – I've emptied out the hiring hall. They can't get them fast enough: it's not about money it's about unions going after the open shop labour force."

> "You've gotta keep working and if there's an opportunity in front of you, you may choose to bid. But you may just ask for more money: it all falls onto taxpayers".



### **3. Market Impact - Discussion** How will the CBA affect BC's free market economy?

Does the CBA preserve a free-market economy?

We operate in an economic system where prices are determined by unrestricted competition between privately owned businesses.

At least 80% of the businesses in our sector are open shop.

Investment in BC has already taken some body blows with the TransMountain pipeline, the threats to Site C, the environmental assessment overhaul.

What will this union requirement do to competition, innovation, commitment? Will the industry be more or less appealing to investors?



# **3. Market Impact - Polling** Town Hall In-Room *Survey Says...*

- 91% expect competition to *decrease* within the industry if the union requirement goes forward
- 87% expect a *negative impact* on business innovation (13% expect no change)
- 77% think it's more likely that *small businesses will leave the construction sector* if they have to put their crew into a union (15% think it will have no impact, and 8% think it will improve small business retention)

96% think BC's construction industry will be less appealing to business owners and investors – only 4% expect no change.



# 3. Market Impact- Comments

#### Town Hall In-Room Comments from Contractors

*"80% of employers are going to sit on the sidelines for public work".* 

"In private business we reward innovation and productivity with higher wages – there's no incentive if you're locked into a fixed wage."

> "There's a lot of private project activity – government is shrinking their pool. It's counterproductive to their investment."

"How can you possibly stay competitive in this market, with the labour shortage, under rules like this. It's a disincentive to business."

# *"The CBA won't encourage productivity. It will discourage it."*

"BC risks becoming a joke to investors."



**4. Procurement Impact - Discussion** Will the CBA improve the perception of government as an "Owner of Choice"?

Public Sector procurement is a priority issue for industry. BCCA has been working to improve the expertise in government: there's a lot to do but we have been making progress. The phrase we use is "owner of choice" – to attract enough compliant bids for a productive tendering process, you need to be a low risk owner.

What does the CBA do to that goal? What might the outcome be in BC's communities?



# **4. Procurement Impact - Polling** Town Hall In-Room *Survey Says...*

- 100% believe the union requirement *amounts to an "onerous condition"* in the tender
- 98% predict the union requirement will *result in fewer bids* on public sector projects
- 97% foresee the union requirement will *increase the perceived risk* of bidding on the project
- 100% believe the union requirement *will not help* to ensure infrastructure projects are on time or budget

96% of contractors polled will be less likely to bid on a public project. <u>No one</u> is more likely to bid.



# **4. Procurement Impact- Comments**

#### Town Hall In-Room Comments from Contractors

*"I don't have an issue with the goals: they're my goals too. But union conscription is against my principles. And I will not bid."* 

"Government already can't get enough bids. That's the most common question we get: why didn't I get more bids?! At least this will be an easy answer."



"This CBA union requirement makes government an owner to avoid, not an owner of choice." "I see no indication that it will still be low bid that gets the work. The provincial government hasn't even defined what their version of "Best Bid" is. And now this."

"Why is this burden being placed on an industry that has been so productive and generous to communities already? This is an ideological policy that is not rooted in logic."

> "We're already shaking our heads when public contracts come out – this will be even worse, which was hard to imagine until now."

# WRAP-UP: ONE LAST QUESTION

When the CBA expands, will this be a voting issue for you?

100% of contractors said YES this is a voting Issue



## We're in this together.

# 251,707 workers 23,569 companies

"The NDP made this a union/non-union issue but that's not what our industry is about. We work side by side and we do it well. We're 250,000 workers and we have to stand up together and do whatever we have to do. Together."



# **Some Parting Thoughts**

#### Town Hall In-Room Comments from Contractors

*"We need everyone to stand up and fight for our industry. Start by signing the damn letter. We should be able to get 100,000 signatures."* 

"Remember, the Pattullo Bridge is just part of the smokescreen. This is going to hit every single project in the room."

> "If nobody bids on a job then they can't get the people. If I just shutter that part of my business, and focus on private projects, I'm good."

"Our wages and benefits are equal to union. COR certified. Aboriginal inclusion. There's not a thing that we're not doing: to be painted in this light is offensive."

"The Island Highway project was a disaster – disintegrated the industry. We can't let that happen again."

> "We need to be one voice saying the same thing – the CBA doesn't help anyone, union or non-union."



#### Join the letter writing campaign:

#### voices.bccassn.com

It will quickly and easily generate a letter of concern from you to the Premier with a cc to your MLA and MP (based on your BC Postal Code).



#### BCCA will continue to work to detach the designated union requirement – the Project Labour Agreement – from the CBA.

- BC Supreme Court Petition Charter of Rights and Freedoms
- Town Halls
- Letter Campaign
- Economic White Paper Cost/Benefit Analysis
- Policy Recommendation to Government How to do this right
- Buildex CBA Session in February
- April Construction Month: the benefits our industry delivers









